

To: Britta Nelson[bknelson@blm.gov]
From: Fisher, Timothy
Sent: 2017-12-12T17:38:20-05:00
Importance: Normal
Subject: Not done but this is what I got so far - please add
Received: 2017-12-12T17:38:24-05:00
NM Planning Priorities.docx

I have most of the order figured out. Still need to plug the SO 3356 into the parts that fit for the monuments. Sorry I have to run... but do what you can and send back to me and I can finish in the morning if your not able to wrap it up.

Peace,

Timothy J Fisher, Program Lead

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BLM National Monuments - Planning Priorities List

12/11/17

Introduction

The BLM manages 27 National Monuments. Twelve have existing Resource Management Plans (RMP), 4 have RMP's that are in development, three have no RMP's, and eight have RMP's with amendments in process.

Background

Executive Order 13792, "Presidential Executive Order on the Review of Designations Under the Antiquities Act," dated April 26, 2017, (Order or EO 13792) directed the Secretary to conduct a review of certain Presidential designations made under the Act, to determine if the designations conformed to the policies set forth in the Order. The Order instructed that two reports summarizing the review be provided:

- a. an Interim Report within 45 days, addressing the Bears Ears National Monument established by Proclamation No. 9558, dated December 28, 2016, and "other such designations as the Secretary determines to be appropriate for inclusion"; and
- b. a Final Report within 120 days, summarizing the findings of the review for all other monument designations covered by the Order.

The Interim Report was issued on June 10, 2017. On December 4th the President issued the Presidential Proclamation Modifying the Grand Staircase-Escalante National Monument and the Presidential Proclamation Modifying the Bears Ears National Monument. The Proclamation Modifying the Bears Ears National Monument modifies the boundaries of the 1.35 million acres of Federal lands to 2 areas: the Shash Jáa area and the Indian Creek area; and excludes from its designation and reservation approximately 1,150,860 acres. The Proclamation Modifying the Grand Staircase-Escalante National modifies the boundaries of the 1.7 million acres of Federal lands to 3 units: the Grand Staircase, Kaiparowits, and Escalante Canyons units of the monument (1,003,863 acres). On December 5th, in accordance with the Executive Order, Secretary Zinke released the final report outlining the recommendations he made to the President on national monument designations under the Antiquities Act.

In addition to the Bears Ears and Grand Staircase-Escalante National Monuments, the final report included recommendations to modify the boundaries and management of Cascade-Siskiyou and Gold Butte National Monuments.

The results of the review addressed the Broadly and Arbitrarily Defined "Objects"; Landscape Area Designations; Traditional Uses Limited; Concerns of State, Tribal, and Local Governments; Enforcement and Protection Concerns .

Another layer to monument review is looking at the management of the monuments to address Secretarial Order 3356, to "amend National Monument Management Plans to include or expand hunting, recreational shooting, and fishing opportunities to the extent practicable under the law." The BLM is developing an action plan to identify recommendations to amend or develop National Monument Management Plans to expand opportunities; and to identify potential actions that would further enhance hunting, fishing, and recreational shooting opportunities within National Monuments.

Priority List

In order to respond to the changes made from the Proclamations for Bears Ears and Grand Staircase-Escalante and any changes that occur from the December 5th Final Report with limited resources, each of BLM's monuments were prioritized. The following table shows the monument, current planning status, the issue that needs to be addressed, and the range of options to address the issue. The amending of any additional proclamations and/or revising boundaries identified in the 09/05/17 Secretarial Report are outside the BLM's authority. The BLM will coordinate with the Department through standard procedure as those recommendations are implemented. In addition, the BLM will work with the Department to coordinate with the Departments of Homeland Security and Defense for applicable recommendations.

TABLE 1. BLM NATIONAL MONUMENTS

#	National Monument and State	Existing Land Use Plan	Existing Planning Status	Recommendations identified in 09/05/17 Secretarial Report	Option 1 and Rationale	Option 2 and Rationale	Option 3
1	Bears Ears, Utah	Monticello RMP, 2008.	NOI drafted and is being reviewed before entering into DTS.	Proclamation amended on 12/05/17	Develop monument management plan for the BENM with priority given to protecting objects while enhancing public access; infrastructure upgrades, repair, and maintenance; traditional uses;	Coordinate with state fish and wildlife agencies to identify key access, infrastructure, and habitat needs to improve hunting and fishing opportunities.	Coordinate with counties and public interest groups to identify key access and infrastructure needs. Coordinate with holders of valid existing rights to determine if there are

					tribal cultural use; hunting and fishing uses and rights; and other valid existing rights.		obstacles to fully exercise the right.
				Enable tribal co-management of designated cultural areas within the revised BENM boundaries.	Designate cultural areas within the BENM RMP, in coordination with affected tribes. Develop a MOU with local tribes to consist of a framework for managing cultural resources within the monument boundaries.	Develop stand-alone MOU with local tribes to develop a framework for managing cultural resources and assure hunting and fishing rights within the monument boundary.	
2	Grand Staircase-Escalante, Utah	GSENM MMP, 1999	NOI drafted and is being reviewed before entering into DTS. Currently a NOA for the GSENM DRMP-A/DEIS	Proclamation amended on 12/5/17	Amend monument management plan for the GSENM with priority given to protecting objects while enhancing public access; infrastructure upgrades, repair, and maintenance;	Prepare a supplement to the GSENM DRMP-A/DEIS to expand the scope of the plan amendment from livestock grazing to also address public access; infrastructure	Coordinate with counties and public interest groups to identify key access and infrastructure needs. Coordinate with holders of valid existing rights to

		(livestock grazing amendment) is routing in DTS. The Office of the Solicitor returned the NOA package to the BLM on 12/01/17 without surname for further consideration.		traditional uses; tribal cultural use; hunting and fishing uses and rights; and other valid existing rights.	upgrades, repair, and maintenance; traditional uses; tribal cultural use; hunting and fishing uses and rights; and other valid existing rights. Coordinate with state fish and wildlife agencies to identify key access, infrastructure, and habitat needs to improve hunting and fishing opportunities.	determine if there are obstacles to fully exercise the right.
3	Cascade-Siskiyou, Oregon	CSNM RMP, 2008 Soda Mountain Wilderness Stewardship Plan, 2012	There are no planning updates. The BLM is implementing the current plans.	The Proclamation and boundary should be amended	Review the existing plans to determine if there are opportunities to improve how objects can be protected while enhancing public access; infrastructure upgrades, repair, and maintenance; traditional uses; tribal cultural use; hunting and	Coordinate with state fish and wildlife agencies to identify key access, infrastructure, and habitat needs to improve hunting and fishing opportunities. Coordinate with counties and public interest groups to identify key access and infrastructure needs. Coordinate with holders of valid existing rights to determine if there are obstacles to fully exercise the right.

				<p>-----</p> <p>Address impacts on private lands and to address issues concerning the designation and reservation of O&C Lands as part of the monument and the impacts on commercial timber production.</p> <p>-----</p> <p>Continue to protect objects and prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.</p>	<p>fishing uses and rights; and other valid existing rights.</p> <p>-----</p> <p>Conduct an assessment on issues related to private lands and the inclusion of O&C Lands for commercial timber harvest within the monument boundary to determine best methods to proceed.</p> <p>-----</p> <p>Develop a stand-alone MOU with local tribes to develop a framework for managing cultural resources and assure hunting and fishing rights within the monument boundary.</p>		
4	Gold Butte, Nevada	Las Vegas RMP, 1998.	An amendment is needed to address GBNM	The Proclamation and boundary should be amended; include addressing inaccuracies	Develop monument management plan for the BENM with priority given to	Coordinate with state fish and wildlife agencies to identify key access,	Coordinate with counties and public interest groups to identify key access

			but has not been initiated.	related to active grazing allotments.	protecting objects while enhancing public access; infrastructure upgrades, repair, and maintenance; traditional uses; tribal cultural use; hunting and fishing uses and rights; and other valid existing rights. Review grazing activities and assure the plan addresses the allotments and grazing.	infrastructure, and habitat needs to improve hunting and fishing opportunities.	and infrastructure needs. Coordinate with holders of valid existing rights to determine if there are obstacles to fully exercise the right.
			Enable tribal co-management of designated cultural areas within the revised GBNM boundaries.	Designate cultural areas within the BENM RMP, in coordination with affected tribes. Develop a MOU with local tribes to develop a framework for managing cultural resources within the	Develop a stand-alone MOU with local tribes to develop a framework for managing cultural resources and assure hunting and fishing rights within the monument boundary.		

				monument boundary.		
5	Organ Mountains-Desert Peaks, New Mexico	Mimbres RMP, 1993	Monument Plan under development. In pre-planning stages, awaiting Notice of Intent to be published.	<p>Prioritizing public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.</p> <hr/> <p>Enable tribal co-management of designated cultural areas.</p> <p>Protect objects and prioritize public access; infrastructure upgrades, repair, and maintenance;</p>	<p>Assure the development of the monument management plan for the OMDPNM provides priority to protecting objects while enhancing public access; infrastructure upgrades, repair, and maintenance; traditional uses; tribal cultural use; hunting and fishing uses and rights; and other valid existing rights.</p> <hr/> <p>Designate cultural areas within the OMDPNM RMP, in coordination with affected tribes.</p> <p>Develop a MOU with local tribes to develop a framework for managing</p>	<p>Coordinate with state fish and wildlife agencies to identify key access, infrastructure, and habitat needs to improve hunting and fishing opportunities.</p> <hr/> <p>Coordinate with counties and public interest groups to identify key access and infrastructure needs.</p> <p>Coordinate with holders of valid existing rights to determine if there are obstacles to fully exercise the right.</p>

				traditional use; tribal cultural use; and hunting and fishing rights.	cultural resources within the monument boundary.		
				<p>-----</p> <p>Work with the Department of Homeland Security to address any impediments to national security associated with the Potrillos Mountain Complex.</p> <p>Work with the Department of Defense to assess risks to operational readiness of nearby military installations.</p>			
6	Rio Grande del Norte, New Mexico	Taos RMP, 2012	The RMP is currently being amended in an EA to address Monument management. The alternatives in the EA have been developed	Assure alternatives prioritizing public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.	Address the monument management plan provides a priority to protecting objects while enhancing public access; infrastructure upgrades, repair, and maintenance; traditional uses;	<p>Coordinate with state fish and wildlife agencies to identify key access, infrastructure, and habitat needs to improve hunting and fishing opportunities.</p> <p>Coordinate with holders of valid existing rights to determine if there are</p>	<p>Coordinate with counties and public interest groups to identify key access and infrastructure needs.</p> <p>Coordinate with holders of valid existing rights to determine if there are</p>

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			and the draft is being finalized.	<p>tribal cultural use; hunting and fishing uses and rights; and other valid existing rights.</p> <p>Enable tribal co-management of designated cultural areas.</p> <p>.</p>	<p>Develop a stand-alone MOU with local tribes to develop a framework for managing cultural resources and assure hunting and fishing rights within the monument boundary.</p>	obstacles to full exercise of the right
	Basin and Range, Nevada	Ely RMP, 2008.	Amendment to the RMP. A scoping report has been prepared.	<p>Actions to enhance access would include completing route inventory and route designation, and maintaining designated routes.</p> <p>The Basin and Range National</p>	Basin and Range, Nevada	Ely RMP, 2008.

					Monument Proclamation precludes development of new roads. With the exception of administrative purposes, roads are limited to those existing at the time of designation.		
	Sonoran Desert, Arizona	Sonoran Desert National Monument RMP, 2012	The RMP is being amended.				

	Browns Canyon, Colorado	Currently managed under the Royal Gorge Field Office RMP, 1996.	An independent joint BLM/USFS RMP is being prepared for BCNM. The RMP is currently in the BLM analysis of the management situation phase and USFS Assessment			
	Sand to Snow, California	The BLM and US Forest Service have initiated planning. BLM is preparing a NOI to begin scoping.				

	San Juan Islands, Washington	No RMP addressing these lands.				
	California Coastal National Monument					
	Santa Rosa and San Jacinto Mountains, California* <i>*Congressionally Designated</i>	Santa Rosa and San Jacinto Mountains National Monument Management Plan, 2004				

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	Carrizo Plain, California	Carrizo Plain National Monument RMP, 2010					
	Kasha-Katuwe Tent Rocks, New Mexico	Kasha-Katuwe Tent Rocks NM RMP (2007)					

	Agua Fria, Arizona	Agua Fria National Monument RMP, 2010					
	Ironwood Forest, Arizona	Ironwood Forest National Monument RMP, 2013					

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	Berryessa Snow Mountain, California	2006 Ukiah Field Office RMP					
	Fort Ord, California	Hollister FO RMP for the Southern Diablo Mountain Range and Central Coast of California, 2007.					
	Mojave Trails, California	California Desert Conservation Area Plan of 1980, as amended.					
	Canyons of the Ancients, Colorado	Canyons of the Ancients RMP, 2010					
	Prehistoric Trackways, New Mexico	Prehistoric Trackways RMP, 2015					

	Pompey's Pillar, Montana	Pompeys Pillar RMP, 2015				
	Craters of the Moon, Idaho	The ROD for the Craters Amendment was signed in July 2017.				
	Upper Missouri River Breaks, Montana	Upper Missouri River Breaks RMP, 2008				
	Grand Canyon-Parashant, Arizona	BLM/NPS Grand Canyon-Parashant RMP/General Management Plan, 2008.		No access restrictions.		
	Vermilion Cliffs, Arizona	Vermilion Cliffs National Monument RMP, 2008		No access restrictions.		